

# **Program A: Adult Community-Based Rehabilitation Program**

Program Authorization: R.S. 15:1111-1112

## **PROGRAM DESCRIPTION**

The mission of the Adult Community-Based Rehabilitation Program is to provide housing, recreation, and other treatment activities aimed at resocialization rather than isolation of adult offenders who have been approved for participation in a work release program. The program provides a smooth transition of offenders from prison back into society by affording an opportunity for offenders to obtain employment prior to release from state custody; this assists both the offender and his family. These facilities are nonsecure, community-based residential facilities that have generally been utilized as a reintegration resource. The use of the facilities has expanded as an alternative to incarceration for parole technical violators. The Department of Public Safety and Corrections has developed standard operating procedures (SOPs) to be followed by community contractors who house adult inmates in community rehabilitation centers; these SOPs include provisions for American Correctional Association (ACA) accreditation. The responsibilities of the Division of Probation and Parole have been expanded to include monitoring of functions and services of community rehabilitation centers (halfway houses and work release programs). Of the eight work release facilities monitored by the Division of Probation and Parole, three are contracted to private providers and five are operated through cooperative endeavor agreement with the local sheriff's office.

## **OBJECTIVES AND PERFORMANCE INDICATORS**

Unless otherwise indicated, all objectives are to be accomplished during or by the end of FY 2000-2001. Performance indicators are made up of two parts: name and value. The indicator name describes what is being measured. The indicator value is the numeric value or level achieved within a given measurement period. For budgeting purposes, performance indicator values are shown for the prior fiscal year, the current fiscal year, and alternative funding scenarios (continuation budget level and Executive Budget recommendation level) for the ensuing fiscal year (the fiscal year of the budget document).

**The objectives and performance indicators that appear below are associated with program funding in the Base Executive Budget for FY 2000-01. Specific information on program funding is presented in the financial sections that follow performance tables.**

1. (KEY) To ensure that safe, secure, and ACA accredited work release services and facilities are obtained at a competitive cost to the state.

Strategic Link: This operational objective relates to Strategic Goal I: *To provide for the housing of offenders who are determined to be qualified for work release programs through the Adult Community-Based Rehabilitation Program through a competitive selection process.*

LEVEL	PERFORMANCE INDICATOR NAME	PERFORMANCE INDICATOR VALUES					
		YEAREND PERFORMANCE STANDARD FY 1998-1999	ACTUAL YEAREND PERFORMANCE FY 1998-1999	ACT 10 PERFORMANCE STANDARD FY 1999-2000	EXISTING PERFORMANCE STANDARD FY 1999-2000	AT CONTINUATION BUDGET LEVEL FY 2000-2001	AT RECOMMENDED BUDGET LEVEL FY 2000-2001
K	Percentage of programs that are ACA accredited <sup>1</sup>	Not applicable <sup>2</sup>	100%	100%	100%	100%	100%
K	Average number of persons in program per day	371	362	386	386	526	476
K	Average cost per day per offender	\$18.25	\$17.98	\$18.25	\$18.25 <sup>3</sup>	\$18.25	\$18.25
K	Percentage of total inmate population in community-based programs	1.15%	1.14%	1.12%	1.12%	1.39%	1.30%
S	Five-year recidivism rate	Not applicable <sup>2</sup>	45.6%	45.6%	45.6%	45.6%	45.6%

<sup>1</sup> As contracts for these programs expire, new contracts will require that ACA accreditation be obtained and maintained.

<sup>2</sup> This was a new performance indicator for FY 1999-00. It did not appear under Act 19 of 1998 and does not have a FY 1998-99 performance standard.

<sup>3</sup> Excludes \$400,00 for Tulane University Project Return program.

GENERAL PERFORMANCE INFORMATION:			
ADULT COMMUNITY-BASED REHABILITATION PROGRAMS IN SOUTHERN REGION			
(As of July 1, 1998)			
STATE	NUMBER OF INMATES IN COMMUNITY-BASED PROGRAMS	PERCENTAGE OF TOTAL INMATE POPULATION IN COMMUNITY-BASED PROGRAMS	ANNUAL OPERATING COST PER INMATE (FY 1997-98 ACTUAL)
Alabama	3,565	15.8%	\$6,441
Arkansas	490	4.6%	\$10,263
Florida	2,280	3.3%	\$10,461
Georgia	707	1.7%	\$17,355
Kentucky	571	4.8%	\$0
<b>Louisiana</b>	<b>701</b>	<b>3.6%</b>	<b>\$7,483</b>
Maryland	1,817	8.4%	\$16,469
Mississippi	0	0.0%	\$558
Missouri	2,628	10.4%	\$12,822
North Carolina	0	0.0%	\$0
Oklahoma	1,997	9.3%	\$12,174
South Carolina	0	0.0%	\$0
Tennessee	0	0.0%	\$0
Texas	2,693	1.8%	Not available
Virginia	822	2.6%	\$17,346
West Virginia	148	6.1%	\$12,300
TOTAL/AVERAGE	18,419	3.7%	\$11,243

Source: *Adult Correctional Systems: A Comparative Data Report Submitted to the Fiscal Affairs and Governmental Operations Committee*, Southern Legislative Conference, Council of State Governments, October 1999.

**GENERAL PERFORMANCE DATA: RECIDIVISM IN LOUISIANA ADULT CORRECTIONS**  
**WORK RELEASE PROGRAMS**  
(As of February 15, 1999)

RELEASE YEAR	1992	1993	1994	1995	1996	1997	1998
Number released <sup>1</sup>	861	737	883	972	1,112	1,381	1,576
Follow-up period	7 years	6 years	5 years	4 years	3 years	2 years	1 year
Number returned <sup>2</sup>	394	358	403	432	414	345	118
Recidivism rate	45.8%	48.6%	45.6%	44.4%	37.2%	25.0%	7.5%

<sup>1</sup> Includes released from institutions, DPS&C prisoners released from parish jails, as well as inmates released from community rehabilitation centers.

<sup>2</sup> Includes returns to corrections incarceration by: new court commitments and revocations (parole, good time, parole supervision, and probation).

## RESOURCE ALLOCATION FOR THE PROGRAM

	ACTUAL 1998-1999	ACT 10 1999- 2000	EXISTING 1999- 2000	CONTINUATION 2000 - 2001	RECOMMENDED 2000 - 2001	RECOMMENDED OVER/(UNDER) EXISTING
MEANS OF FINANCING:						
STATE GENERAL FUND (Direct)	\$2,776,187	\$2,973,278	\$2,973,278	\$3,925,919	\$3,165,945	\$192,667
STATE GENERAL FUND BY:						
Interagency Transfers	0	0	0	0	0	0
Fees & Self-gen. Revenues	0	0	0	0	0	0
Statutory Dedications	0	0	0	0	0	0
Interim Emergency Board	0	0	0	0	0	0
FEDERAL FUNDS	0	0	0	0	0	0
TOTAL MEANS OF FINANCING	<u><b>\$2,776,187</b></u>	<u><b>\$2,973,278</b></u>	<u><b>\$2,973,278</b></u>	<u><b>\$3,925,919</b></u>	<u><b>\$3,165,945</b></u>	<u><b>\$192,667</b></u>
EXPENDITURES & REQUEST:						
Salaries	\$0	\$0	\$0	\$0	\$0	\$0
Other Compensation	0	0	0	0	0	0
Related Benefits	0	0	0	0	0	0
Total Operating Expenses	0	0	0	0	0	0
Professional Services	0	0	0	0	0	0
Total Other Charges	2,776,187	2,973,278	2,973,278	3,925,919	3,165,945	192,667
Total Acq. & Major Repairs	0	0	0	0	0	0
TOTAL EXPENDITURES AND REQUEST	<u><b>\$2,776,187</b></u>	<u><b>\$2,973,278</b></u>	<u><b>\$2,973,278</b></u>	<u><b>\$3,925,919</b></u>	<u><b>\$3,165,945</b></u>	<u><b>\$192,667</b></u>
AUTHORIZED FULL-TIME						
EQUIVALENTS: Classified	0	0	0	0	0	0
Unclassified	0	0	0	0	0	0
TOTAL	<u><b>0</b></u>	<u><b>0</b></u>	<u><b>0</b></u>	<u><b>0</b></u>	<u><b>0</b></u>	<u><b>0</b></u>

## SOURCE OF FUNDING

This program is funded entirely with State General Fund.

## ANALYSIS OF RECOMMENDATION

GENERAL FUND	TOTAL	T.O.	DESCRIPTION
<b>\$2,973,278</b>	<b>\$2,973,278</b>	<b>0</b>	<b>ACT 10 FISCAL YEAR 1999-2000</b>
			<b>BA-7 TRANSACTIONS:</b>
\$0	\$0	0	None
<b>\$2,973,278</b>	<b>\$2,973,278</b>	<b>0</b>	<b>EXISTING OPERATING BUDGET – December 3, 1999</b>
\$599,513	\$599,513	0	Workload Adjustments - Additional 90 beds for the City of Faith Contract
(\$6,846)	(\$6,846)	0	Other Non-Recurring Adjustments - Leap year adjustment
(\$400,000)	(\$400,000)	0	Other Adjustments - Eliminate the Tulane University/Project Return Program
<b>\$3,165,945</b>	<b>\$3,165,945</b>	<b>0</b>	<b>TOTAL RECOMMENDED</b>
<b>\$0</b>	<b>\$0</b>	<b>0</b>	<b>LESS GOVERNOR'S SUPPLEMENTARY RECOMMENDATIONS</b>
<b>\$3,165,945</b>	<b>\$3,165,945</b>	<b>0</b>	<b>BASE EXECUTIVE BUDGET FISCAL YEAR 2000-2001</b>
			SUPPLEMENTARY RECOMMENDATIONS CONTINGENT ON SALES TAX RENEWAL:
\$0	\$0	0	None
<b>\$0</b>	<b>\$0</b>	<b>0</b>	<b>TOTAL SUPPLEMENTARY RECOMMENDATIONS CONTINGENT ON SALES TAX RENEWAL</b>
			SUPPLEMENTARY RECOMMENDATIONS CONTINGENT ON NEW REVENUE:
\$0	\$0	0	None
<b>\$0</b>	<b>\$0</b>	<b>0</b>	<b>TOTAL SUPPLEMENTARY RECOMMENDATIONS CONTINGENT ON NEW REVENUE</b>
<b>\$3,165,945</b>	<b>\$3,165,945</b>	<b>0</b>	<b>GRAND TOTAL RECOMMENDED</b>

The total means of financing for this program is recommended at 16.51% of the existing operating budget. It represents 79.6% of the total request (\$3,975,919) for this program. The increase in the recommended level of funding is due to the increase of 90 beds for the City of Faith contract.

## PROFESSIONAL SERVICES

This program does not have funding for Professional Services for Fiscal Year 2000-2001.

## **OTHER CHARGES**

\$3,165,945 Provides funding for the housing of 476 inmates in private work release facilities.

**\$3,165,945 Total Other Charges**

## **ACQUISITIONS AND MAJOR REPAIRS**

This program does not have funding for Acquisitions and Major Repairs for Fiscal Year 2000-2001.